FIRST REGULAR SESSION, 1979

CONGRESSIONAL BILL NO. 1-50, C.D.1

AN ACT

To amend and ropeal certain sections of Title 52 of the Trust Territory Code, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. 52 TTC 2 (4), (5), (10) and (14), as set forth in
- 2 Public Law No. 7-71, as amended by Public Law No. IC-3, are hereby
- 3 further amended to read as follows:

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- 4 "(4) 'Executive Director' means the Executive Director
 5 of the Micronesian Maritime Authority.
 - (5) 'State' means any of the states of the Federated States of Micronesia.
 - between the Authority on behalf of the Government of the Federated States of Micronesia and one or more foreign commercial fishing interests to permit foreign vessels to harvest fish within the Extended Fishery Zone of the Federated States of Microneisa. A 'foreign party' is a party to such an agreement other than the Authority. To take effect within the Extended Fishery Zone of the Federated States of Micronesia, such agreement shall require the approval of the Congress of the Federated States of Micronesia by resolution; PROVIDED, that such an agreement involving fewer than six vessels will not require the approval of the Congress of the Federated States of Micronesia; and PROVIDED, FURTHER, that the Committee on Resources and Development of the Congress of the Federated States of Micronesia shall approve such an agreement if the Congress is not in session.

1	(14) 'Micronesia' or 'Government of Micronesia' refers
2	to the appropriate State Government, or the Government of the
3	Federated States of Micronesia."
4	Section 2. 52 TTC 3, as set forth in Public Law No. 7-71, as
5	amended by Public Law No. IC-3, is hereby further amended to read as
6	follows:
7	"Section 3. Application of this act. The provisions of this
8	Title apply to the Federated States of Micronesia."
9	Section 3. 52 TTC 51 (2), as set forth in Public Law No. 7-71, as
10	amended by Public Law No. IC-3, is hereby further amended to read as
11	follows:
12	"(2) The baseline of an atoll or island or portion of an
1.3	island having a barrier roof, fringing roof, or other roof
14	system is a line following the contour of the seaward edge of
1.5	the reef system, which line connects those outermost elevations
16	of the reef which are above water at low tide, and which line
.7	exists as marked on large scale charts officially recognized
8	by the Government of Micronesia."
9	Section 4. 52 TTC 54, as set forth in Public Law No. 7-71, as
10	amended by Public Law No. IC-3, is hereby further amended to read as
11	follows:
2	"Section 54. Extended Fishery Zone. There is hereby established
3	an Extended Fishery Zone contiguous to the Exclusive Fishery
4	Zone. The inner boundary of the Extended Fishery Zone of each
5	island or atoll is the seaward boundary of the Exclusive

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1	Fishery Zone, and the outer boundary is a line, every point
2	of which is two hundred nautical miles seaward of the nearest
3	point on the baseline as defined in Section 51 of this Title.
4	The Government of the Federated States of Micronesia shall have
5	exclusive management, conservation, and regulatory authority
6	over all living resources within the Extended Fishery Zone to
7	the full extent recognized by international law."
8	Section 5. 52 TTC 57, as set forth in Public Law No. 7-71, as
9	amended by Public Law No. IC-3, is hereby further amended to read as
10	follows:
11	"Section 57. Delimitation.
12	(1) The Government of the Federated States of Micronesia
13	and the United States Government shall cooperate in the
14	delimitation of the Micronesian Extended Fishery Zone when it
15	overlaps a zone of national jurisdiction of another nation.
16	(2) The boundary between the Extended Fishery Zone
17	established herein and the fishery zones of Palau and the
18	Marshall Islands shall be established by agreement between the
19	Government of the Pederated States of Micronesia and the Govern-
20	ments of Palau and the Marshall Islands."
21	Section 6. 52 TTC 101 (1), as set forth in Public Law No. 7-71,
22	as amended by Public Law No. IC-3, is hereby further amended to read as
23	follows:
24	"(1) There is hereby establisheed a Micronesian Maritime
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Commissioner; four members from the Congress of the Pederated 1 States of Micronesia appointed by the Speaker of the Congress 2 of the Federated States of Micronesia; and one member appointed jointly by the Speaker and the High Commissioner; PROVIDED, HOWEVER, that present members of the Authority who were 200 appointed jointly by the Presiding Officers of the former Congress of Micronesia, and who are also members of the Congress 7 of the Federated States of Micronesia, as well as the appointees of the High Commissioner and the joint appointee of the High 9 Commissioner and the Presiding Officers of the former Congress 10 of Micronesia, shall serve until their terms of appointment 11 expire. All appointments shall be for a term of two years. 12 The term of office of each original member shall commence 13 effective the date of the first meeting of the Authority. 14 Vacancies shall be filled in the same manner as the original 15 appointment for the remainder of the term of office of the 16 vacancy. The Chairman shall be chosen by majority vote of the 17 members of the Authority. The Authority shall meet at such 18 times and places as may be designated by the Chairman or by 19 the Authority. The Authority shall adopt its own rules of 20 procedure and regulations by majority vote. Regulations adopted 21 by the Authority shall have the full force and effect of law. 22 The process for the adoption of regulations by the Authority 23 is expressly exempt from the requirements of the Administrative 24 Procedure Act set forth in Title 17 of the Trust Territory Code, 25

1	but the Authority nevertheless shall publish its proposed regu-
2	lations and afford the public a reasonable opportunity to prese
3	its views prior to the adoption of any regulation. The Chairma
4	may promulgate interim regulations on his own authority which
5	shall be effective for a period no longer than six months
6	unless the Authority by majority vote revokes the interim
7	regulations."
8	Section 7. 52 TTC 101 (2), as set forth in Public Law No. 7-71, as
9	amended by Public Law Ho. IC-3, is hereby further amended to read as
10	follows:
11	"(2) The Authority shall have the following duties,
12	functions and authority:
13	(a) To adopt regulations for the conservation,
14	management, and exploitation of all living resources in the
15	Extended Fishery Zone of the Federated States of Micronesia
16	pursuant to Sections 52, 53, and 54 of this Title;
17	(b) To provide technical assistance in the delim-
18	itation of the Extended Fishery Zone in accordance with
19	Section 57 of this Title;
20	(c) To negotiate and conclude foreign fishing
21	agreements in accordance with Section 152 of this Title;
22	(d) To issue foreign fishing permits in accordance
23	with procedures established by the Authority or regulations
24	promulgated pursuant to Subsection 1 and Paragraph 2 (a) of

1	(e) To require all foreign fishing vessels to
2	possess a permit issued by a State before fishing in the Terri-
3	torial Sea or Exclusive Pishery Zone of a State;
4	(f) To rebate according to regulation approved by the
5	Authority all or a portion of a fee collected pursuant to
6	Section 154 (7) of this Title from a joint fishing venture duly
7	organized by law, if the rebate will promote fishery develop-
8	ment;
9	(g) The Authority shall submit its budget and a
10	report regarding the expenditure of its funds to the Congress
11	each regular session for approval; and
1.2	(h) To perform such other duties and functions as
13	may be necessary to carry out the purposes of this Title."
14	Section 8. 52 TTC 101 (3), as set forth in Public Law No. 7-71, as
15	smended by Public Law Nos. 7-134 and IC-3, is hereby further amended to
16	read as follows:
17	"(3) The Authority shall employ a full-time Executive
18	Director pessessing such qualifications as may be established
19	by the Authority. The Authority may employ such other staff as
20	it may deem necessary."
21	Section 9. 52 TTC 101 (4), as set forth in Public Law No. 7-71, as
22	amended by Public Law No. IC-3, is hereby further amended to read as
23	follows:
24	"(4) Nembers of the Authority, other than the member
25	appointed jointly by the Presiding Officers of the former

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	Congress of Micronesia and the High Commissioner, or appointed
	jointly by the Speaker of the Congress of the Federated States
	of Micronesia and the High Commissioner, shall be compensated
	at the rate of thirty-five dollars per day when actually on
	the business of the Authority. The joint appointee shall be
	compensated at a rate established by the Authority, but shall
	not participate in the decision of the Authority determining
	his compensation. Members of the Authority who are employees
	of state governments or the Government of the Federated States
	of Micronesia, or the Trust Territory of the Pacific Islands
	shall not be entitled to receive any compensation. All members
	of the Authority shall receive per diem and travel expenses at
	established Trust Territory Government rates while on the
	business of the Authority."
Sec	tion 10. 52 TTC 151, as set forth in Public Law No. 7-71, as
amended	by Public Law No. IC-3, is hereby further amended to read as
follows:	
	"Section 151. Foreign fishing permitted. No foreign fishing
	regulated pursuant to the provisions of this Title is permitted
	in the Extended Pishery Zone of Micronesia except by valid and
	applicable permit issued under authority conferred by Sections
	101 and 154 of this Title. No foreign fishing is permitted in
	the Territorial Sea and Exclusive Fishery Zone of a State except
	by valid and applicable permit issued by the States.
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Section 11. 52 TTC 152 (2), (3) and (4), as set forth in Public Law

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1	No. 7-71, as amended by Public Law No. IC-3, are hereby further amended
2	to read as follows:
3	"(2) In negotiating foreign fishing agreements, the
4	Authority shall seek substantial agreement by the foreign parti
5	to the following terms and conditions:
6	(a) The foreign party and the owner or operator of
7	any fishing vessel fishing pursuant to such agreement will abid
8	by all regulations issued under authority of Sections 101 and
9	102 of this Title.
10	(b) The foreign party and the owner or operator of
11	any fishing vessel fishing pursuant to such foreign fishing
12	agreements will abide by the agreement that:
13	(i) Any officer authorized to enforce the pro-
14	visions of this Title shall be permitted to board and search
15	or inspect any vessel at any time and make arrests and seizures
16	provided for in Section 208 of this Title whenever such officer
17	has reasonable cause to believe, as a result of such a search
18	or inspection, that any such vessel or any person has committed
19	an act prohibited by this Title;
20	(ii) Such officer shall also be permitted to
21	examine and make notations on the permit issued pursuant to
22	Section 154 of this Title;
23	(iii) The permit issued for any such vessel
24	murguent to Section 154 of this Title shall be prominently

displayed in the wheelhouse of such vessel;

1	(iv) Appropriate position-fixing and identifi-
2	cation equipment shall be installed and maintained in working
3	order on each such vessel;
4	(v) Duly authorized Micronesian observers shall
5	be permitted on board any such vessel and that the Government
6	of Micronesia shall be reimbursed for the cost of such observers
7	and
8	(vi) Agents shall be appointed and maintained
9	within Micronesia who are authorized to receive and respond to
10	any legal process issued in Micronesia with respect to such
11	owner or operator.
12	(c) The foreign party and the owners or operators of
13	all of the fishing vessels of such party shall not, in any year,
14	exceed such party's allocation of the total allowable level of
15	foreign fishing, in the event allocations are established by
16	the Authority.
17	(d) Foreign parties will:
18	(i) Apply, pursuant to Section 154, for any
19	required permits;
20	(ii) Deliver promptly to the owner or operator
21	of the appropriate fishing vessel any permit which is issued
22	under that Section for such vessel; and
23	(iii) Abide by the requirement that no foreign
24	fishing will be permitted in the Extended Fishery Zone of
25	Micronesia after June 30, 1979 without a valid and applicable

1	permit, and that all conditions and restrictions of the
2	permit are complied with.
3	(e) The foreign party and the owner or operator of
4	any fishing vessel fishing pursuant to such agreement will abide
5	by all other terms and conditions of the agreement.
6	(3) The total allowable level of foreign fishing, if any,
7	with respect to any fishery subject to the provisions of this
8	Title, shall be that portion of the maximum sustainable yield
9	of such fishery which will not be harvested by vessels of
10	Micronesia.
11	(4) The Micronesian Maritime Authority may determine the
12	allocation among foreign parties of the total allowable level
13	of foreign fishing which is permitted with respect to any
14	fishery subject to the provisions of this Title. In determining
15	the allocation among parties, the Authority shall take into
16	consideration:
17	(a) The extent to which vessels of such parties have
18	traditionally fished the particular regulated species;
19	(b) Whether such parties or their national govern-
20	ments have cooperated with the Government of Micronesia in, and
21	made substantial contributions to, fishery research and the

identification of fishery resources;

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(c) Whether such parties or their national govern-

ments have cooperated with the Government of the Federated

States of Micronesia in enforcement of the provisions of this

1	Title and the regulations issued under its authority; and
2	(d) Such other matters as it may deem appropriate."
3	Section 12. 52 TTC 153, as set forth in Public Law No. 7-71, as
4	amended by Public Law No. IC-3, is hereby further amended to read as
5	follows:
6	"Section 153. International fishery agreements. An interna-
7	tional fishery agreement is an international agreement primarily
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8	affecting living resources within the fishery zones of Micro-
9	nesia. Such agreements shall be negotiated and concluded in
10	cooperation between the Administering Authority and the
11	Government of the Federated States of Micronesia. Prior to the
12	conclusion of such an agreement, the United States shall obtain
13	the concurrence of the Congress of the Federated States of
14	Micronesia by resolution to its terms and provisions to the
15	extent such terms and provisions affect living resources within
16	the fishery zones of Nicronesia."
17	Section 13. 52 TTG 154 (1), (3), (4), (5) and (7), as set forth
18	in Public Law No. 7-71, as amended by Public Law No. IC-3, are hereby
19	further amended to read as follows:
20	"(1) No foreign fishing vessel shall engage in fishing
21	regulated pursuant to the provisions of this act in the
22	Extended Pishery Zone of Micronesia unless such vessel has on
23	board a valid permit issued under this Section for such vessel.
24	No foreign fishing vessel shall engage in fishing in the
25	Territorial Sea or the Exclusive Fishery Zone of a State unless

description and appropriate action as all	
1	such vessel has on board a valid permit issued by the State
2	for such vessel.
3	(3) Each foreign party entitled to permits in accordance
4	with its foreign fishing agreement shall make application on
5	forms prescribed by the Micronesian Maritime Authority specify-
6	ing inter alia:
7	(a) The name and official number or other identifi-
8	cation of each fishing vessel for which a permit is sought,
9	together with the name and address of the owner thereof;
10	(b) The tonnage, capacity, speed, processing equip-
11	ment, type and quantity of fishing gear, and such other
12	pertinent information with respect to characteristics of each
13	such vessel as the Authority may require;
14	(c) The amount of fish or tonnage of catch contemplated
15	for each such vessel during the time such permit is in force
16	and as required by the foreign fishing agreement; and
17	(d) The ocean area in which, and the season or
18	period during which, such fishing will be conducted as required
19	by the foreign fishing agreement.
20	(4) Upon receipt of an application, including an applica-
21	tion for rebate of a fee, the Executive Director may transmit
22	copies to each member of the Authority and to the Chairman of
23	the Committee on Resources and Development of the Congress of
24	the Federated States of Micronesia; or if required to do so by

the Chairman, the Executive Director shall transmit such copies

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1	of applications to the Committee on Resources and Development.
2	(5) The Authority shall review the application, and in
3	its discretion may solicit views from appropriate persons in
4	the states, hold public hearings where necessary and may approve
5	the application on such terms and conditions and with such
6	restrictions as the Authority deems appropriate.
7	(7) Fees and other forms of compensation for the right
8	to exploit living resources within the Extended Fishery Zone of
9	Micronesia shall be established in the agreement."
10	Section 14. 52 TTC 201 (2), as set forth in Public Law No. 7-71,
11	as amended by Public Law No. IC-3, is hereby further amended to read as
12	follows:
13	"(2) It is unlawful for any foreign fishing vessel, and
14	for the crew, owner or operator of any foreign fishing vessel,
15	to engage in fishing in the Extended Fishery Zone of Micronesia
16	unless such fishing is authorized by and conducted in accordance
17	with a valid and applicable fishing permit issued pursuant to
18	Section 154 of this Title. It is unlawful for any foreign
19	fishing vessel, and for the crew, owner or operator of any
20	foreign fishing vessel, to engage in fishing in the Territorial
21	Sea or Exclusive Fishery Zone of a State unless such fishing is
22	authorized by and conducted in accordance with a valid and
23	applicable fishing permit issued by the State."
24	Section 15. 52 TTC 203 (3), as set forth in Public Law No. 7-71, as
25	amended by Public Law No. IC-3, is hereby further amended to read as

1 follows:

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"(3) Any offense described as a prohibited act by Section 2 3 201 (1) (d), (e), (f), or (h), is punishable by a fine of not 4 more than \$100,000, or imprisonment for not more than two 5 years, or both; except that if in the commission of any such offense the person uses a dangerous weapon, engages in conduct that causes bodily injury to any officer authorized to enforce the provisions of this Title, or threatens any such officer with 9 bodily injury, the offense is punishable by a fine of not more 10 than \$250,000, or imprisonment for not more than ten years, or 11 both."

Section 16. 52 TTC 206, as set forth in Public Law No. 7-71, as amended by Public Law No. IC-3, is hereby further amended to read as 14 follows:

"Section 206. Fees. Fees collected by the Authority pursuant to Section 154 (7) shall be deposited in the General Fund of the Congress of the Federated States of Micronesia, or its successor; PROVIDED, HOWEVER, that in the case of fees collected from a joint fishing venture, and if its application for a fishing permit includes a request for rebate of fees which the Authority accepts pending its decision to rebate the fee, such fees shall be deposited in a separate trust account maintained by the Authority until rebated to the joint fishing venture or paid into the General Fund of the Congress of the Federated States of Micronesia, or its successor, if the rebate request

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1	is denied."
2	Section 17. 52 TTC 207, as set forth in Public Law No. 7-71, as
3	amended by Public Law No. IC-3, is hereby further amended to read as
4	follows:
5	"Section 207. Jurisdiction of courts. The High Court of the
6	Trust Territory of the Pacific Islands shall have exclusive
7	jurisdiction over any case or controversy arising under this
8	Title until the establishment of the Supreme Court of the
9	Federated States of Micronesia, when the Supreme Court of the
10	Federated States of Micronesia shall have exclusive jurisdiction
11	over any case or controversy arising under this Title. The Court
12	may at any time enter restraining orders or prohibitions; issue
13	warrants, process in rem, or other processes; prescribe and
14	accept satisfactory bonds or other security; and take such other
15	actions as are in the interests of justice."
16	Section 18. 52 TTC 208 (1), as set forth in Public Law No. 7-71, as
17	amended by Public Law No. IC-3, is hereby further amended to read as
18	follows:
19	"(1) Primary responsibility for the enforcement of this
20	Title shall be assumed by the Office of the Attorney General of
21	the Trust Territory of the Pacific Islands, until the appointment
22	of the Attorney General of the Federated States of Micronesia,
23	when primary responsibility for the enforcement of this Title

shall be assumed by the latter official. The High Commissioner

and the Government of the Pederated States of Micronesia may,

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1	from time to time, seek enforcement assistance from the United
2	States Government."
3	Section 19. Subsection 4 of Section 6 of Public Law No. 7-71, as
4	amended by Public Law No. IC-3, is hereby further amended to read as
5	follows:
6	"(4) Notwithstanding any other provision of this Title,
7	and in recognition of the fact that it may not be possible for
8	all Foreign Fishing Agreements to be concluded and approved
9	before January 1, 1979, the Authority by resolution may permit
10	continued foreign fishing after January 1, 1979 within the
11	Extended Pishery Zone upon a determination that the appropriate
12	foreign parties intend to engage in good faith negotiations to
13	conclude Foreign Fishing Agreements at the earliest possible
14	date and upon the expressed acceptance by the parties involved
15	of the principle that the compensation provisions of such agree-
16	ments will be applied retroactive to January 1, 1979. Such
17	resolution approving continued foreign fishing may be revoked
18	by decision of the Authority at any time upon two-week notice
19	to the foreign parties."
20	Section 20. 52 TTC 155, as set forth in Public Law No. IC-3, is

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hereby repealed in its entirety.

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1	Section 21. This act shall become law upon approval by the	
2	President of the Federated States of Micronesia, or upon its becomi	ng
3	law without such approval.	
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,	President	Betonio
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